

Message Text

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PAGE 01 STATE 057519

10

ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 DODE-00 SS-20 NSC-07 PM-07 L-03

ACDA-19 CIAE-00 INR-10 NEA-10 NSAE-00 PA-04 RSC-01

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C:VLEHOVICH NSC:MR. POWER SUBS

PM:DCA:CAMITTA

L/EUR:CROOK S/S: WHLUERS

EUR/SOV:GHUMPHREY

ACDA:TMCNAMARA

DOD/MBFR:LMICHAEL

EUR/RPM:ACFLOYD:EJSTREATOR

JCS-J5:WARREN (INFORMED)

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R 220101Z MAR 74

FM SECSTATE WASHDC

TO USMISSION NATO

USMISSION GENEVA

INFO ALL NATO CAPITALS

AMEMBASSY VIENNA

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

C O N F I D E N T I A L STATE 057519

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE CONFIDENCE BUILDING MEASURES: CONCEPT OF
"SELF RESTRAINT"

REF: GENEVA 1128; USNATO 5683

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PAGE 02 STATE 057519

GENEVA FOR US DEL, CSCE, VIENNA FOR USDEL MBFR

1. PARAGRAPH (D) 1 OF NEUTRAL DRAFT CBM TEXT TABLED FEBRUARY 20 (GENEVA 1128) EMBODIES CONCEPT OF SELF RESTRAINT IN MILITARY ACTIVITIES. WHILE BRITISH DRAFT TEXT TABLED 5 FEBRUARY 1974 OMITTS REFERENCE TO CONCEPT, BRITISH EARLIER SUGGESTED FORMULATION (USNATO 5683) WHICH THEY ENVISAGE FOR PREAMBLE OF FINAL DOCUMENT ON MILITARY ASPECTS, "CONSCIOUS OF THE CONTRIBUTION TO SECURITY AND CONFIDENCE WHICH EACH COUNTRY CAN MAKE BY THE EXERCISE OF SELF-RESTRAINT IN THE CONDUCT OF MANEUVERS AND MOVEMENTS IN EUROPE." WE RECOGNIZE THESE VARIOUS INITIATIVES INDICATE THAT CONCEPT WILL NEED TO BE ADDRESSED, AND WE CAN SEE MERIT IN UTILIZING ACCEPTABLE FORMULATION TO DEFLECT EXTREME YUGOSLAV AND ROMANIAN PROPOSALS ON MILITARY ISSUES.

2. NEUTRAL FORMULATION IS TOO BROAD AND BINDING. WE OPPOSE

REFERENCE IN OPERATIVE TEXT WHICH COULD PLACE UNACCEPTABLE LIMITATIONS ON OUR MILITARY OPTIONS.

3. WHILE WE WOULD RATHER HAVE NO REFERENCE TO CONCEPT OF SELF-RESTRAINT IN FINAL DOCUMENT SINCE WE BELIEVE THIS COULD BE MORE RESTRICTIVE FOR US THAN FOR SOVIETS AND EASTERN ALLIES WE CAN GO ALONG WITH BRITISH APPROACH WHICH ENVISAGES ANY INCLUSION OF CONCEPT OF SELF RESTRAINT ONLY IN PREAMBLE AND OPPOSES ANY SPECIFIC REFERENCE IN OPERATIVE TEXT. WE COULD ACCEPT BRITISH FORMULATION PROVIDED WORDS "MILITARY ACTIVITIES" REPLACE REFERENCE TO "MANEUVERS AND MOVEMENTS" IN PRESENT TEXT. WE PREFER THIS PHRASEOLOGY IN LIGHT OF OUR OPPOSITION TO MOVEMENTS.

4. WE LEAVE TO DISCRETION OF US MISSION NATO AND USDEL CSCE BEST MEANS OF PRESENTING OUR VIEWS TO ALLIES AND SUBSEQUENTLY IN CSCE. KISSINGER

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